City of New London

Independent Auditor's Report
Management's Discussion and Analysis
Financial Statements and Supplementary Information
Independent Auditor's Report on Internal Control and Compliance
Schedule of Findings and Questioned Costs

June 30, 2010

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City of New London

Officials

Name	<u>Title</u>	Term Expires
Mike McBeth	Mayor	December, 2011
Joe White Tony Kempker Mark Hempen Alisha Hudnall Dan Berner	Mayor Pro-Tem Council Member Council Member Council Member Council Member	December, 2011 December, 2013 December, 2013 December, 2013
Kasi A. Howard Jeri Lyles	City Clerk/Treasurer Deputy Clerk/Secretary	Indefinite Indefinite
Danny Cornell	Attorney	Indefinite
Scott Housman Ron Miller Gary Blanck Jerry Wilhelm Daryl Gipple	Utility Board Chairman Utility Trustee Utility Chairman Pro-Tem Utility Trustee Utility Trustee	November, 2015 November, 2011 November, 2013 November, 2013 November, 2015



401 South Roosevelt Avenue - Suite 2A, Burlington, IA 52601 / 319 752 6348 / 800 757 6348 / fax: 319 752 8644 / info@cpaapc.com

Independent Auditor's Report

Honorable Mayor and Members of City Council City of New London, Iowa

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of New London, Iowa (City) as of and for the year ended June 30, 2010, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City as of June 30, 2010, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

As discussed in Note 16 to the financial statements, a prior period adjustment was made to the General fund cash balance to include all the Library cash and investment accounts.

In accordance with *Government Auditing Standards*, we have also issued our report dated October 28, 2010 on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grants and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

Management's Discussion and Analysis on pages 4 through 9 and budgetary comparison information on pages 23 and 24 are not required parts of the basic financial statements, but are supplementary information required by Governmental Accounting Standards Board. We applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of New London's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for the seven years ended June 30, 2009 (none of which are presented herein) and expressed unqualified opinions on those financial statements which were prepared in conformity with an other comprehensive basis of accounting. Other supplementary information, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

CPA Associates PC

October 28, 2010

The City of New London (City) provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2010. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

2010 FINANCIAL HIGHLIGHTS

- Receipts of the City's governmental activities (not including transfers) decreased 18%, or approximately \$209,000, from fiscal 2009 to fiscal 2010. Property tax increased approximately \$12,000, interest income decreased \$6,000, and intergovernmental receipts decreased \$250,000.
- Disbursements decreased 19%, or approximately \$237,000 in fiscal 2010 from fiscal 2009. Community and economic development decreased approximately \$16,000 and capital projects decreased approximately \$317,000. Public works increased approximately \$38,000, culture and recreation increased approximately \$31,000 and debt service increased approximately \$14,000.
- The City's total cash basis net assets increased less than 1%, or approximately \$11,000, from June 30, 2009 to June 30, 2010. Of this amount, the assets of the governmental activities increased approximately \$9,000 and the assets of the business type activities increased by approximately \$2,000.

USING THIS ANNUAL REPORT

The annual report consists of a series of financial statements and other information as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.
- The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.
- The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.
- Notes to Financial Statements provide additional information essential to a full understanding of the data provided in the basic financial statements.
- Required Supplementary Information further explains and supports the financial statements with a comparison to the City's budget for the year.
- Other Supplementary Information provides detailed information about the nonmajor governmental funds.

BASIS OF ACCOUNTING

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with accounting principles generally accepted in the United States of America. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitations resulting from the use of the cash basis of accounting.

REPORTING THE CITY'S FINANCIAL ACTIVITIES

Government-wide Financial Statements

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information which helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into two kinds of activities:

- Governmental Activities include public safety, public works, culture and recreation, community and economic
 development, general government, debt service and capital projects. Property tax and state and federal grants
 finance most of these activities.
- Business Type Activities include the waterworks, sanitary sewer system, electrical distribution and refuse collection. These activities are financed primarily by user charges.

Fund Financial Statements

The City has two kinds of funds:

1) Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: 1) the General Fund, 2) the Special Revenue Funds, such as Road Use Tax, 3) the Debt Service Fund, 4) the Capital Projects Fund and 5) the Permanent Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statements for governmental funds include a statement of cash receipts, disbursements and changes in cash balances.

2) Proprietary funds account for the City's Enterprise Funds and for the Internal Service Fund. Enterprise Funds are used to report business type activities. The City maintains Enterprise Funds to provide information for the electrical distribution, waterworks, refuse collection and sanitary sewer system, all considered to be major funds of the City. Internal Service Funds are an accounting device used to accumulate and allocate costs internally among the City's various functions.

The required financial statements for proprietary funds include a statement of cash receipts, disbursements and changes in cash balances.

Reconciliations between the government-wide statement and the fund financial statements follow the fund financial statements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net assets may serve over time as a useful indicator of financial position. The City's cash balance for governmental activities decreased from a year ago, from \$698,000 to \$688,000. The analysis that follows focuses on the changes in cash balance for governmental activities. The June 30, 2009 balances include the library transactions for comparison purposes that were excluded in the prior year as described in Note 16.

Changes in Cash Basis Net Assets of Governmental Activities	Year Ended June 30,			
(Expressed in Thousands)	<u>2</u>	010		<u>2009</u>
Receipts:				
Program receipts:				
Charges for services	\$	10	\$	7
Operating grants, contributions and restricted interest		225		209
Capital grants, contributions and restricted interest		14		272
General receipts:				
Property tax		375		363
Tax increment financing collections		32		32
Local option sales tax		140		164
Unrestricted interest on investments		17		24
Other general receipts		135	_	113
Total receipts	_	948	_	1,184
Disbursements:				
Public safety		285		276
Public works		222		184
Culture and recreation		137		147
Community and economic development		27		43
General government		157		154
Debt service		46		32
Capital projects		106	_	423
Total disbursements		980	_	1,259
Change in cash basis net assets before transfers		(32)		(75)
Transfers		22	_	22
Change in cash basis net assets		(10)		(53)
Cash basis net assets beginning of year		698	_	751
Cash basis net assets end of year	\$	688	\$_	698

The City's total receipts for governmental activities decreased by 19%, or \$236,000. The total cost of all programs and services decreased approximately \$279,000 with no new programs added this year. The significant decrease in receipts was the grant monies in the prior year for sidewalk projects in the amount of \$272,000. The significant decrease in disbursements was the capital projects payments for the sidewalk project and safe route project in fiscal year 2009.

The cost of all governmental activities this year was \$980,000, compared to \$1,218,000 last year. However, as shown in the Statement of Activities and Net Assets on page 10, the amount taxpayers ultimately financed for these activities was only \$732,000 because some of the cost was paid by those directly benefited from the programs (\$9,700) or by other governments and organizations that subsidized certain programs with grants and contributions (\$239,000). The City paid for the remaining "public benefit" portion of governmental activities with approximately \$732,000 in tax (some of which could only be used for certain programs) and with other receipts, such as interest and general entitlements.

Changes in Cash Basis Net Assets of Business Type Activities	Year Ended June 30,			
(Expressed in Thousands)		<u>2010</u>		<u>2009</u>
Receipts:				
Program receipts:				
Charges for services:				
Water	\$	165	\$	169
Electric		1,465		1,515
Sewer		190		192
Sanitation		144		128
General receipts:				
Unrestricted interest on investments		30		39
Loan proceeds		205		-
Miscellaneous receipts	_	83	_	105
Total receipts	_	2,282	_	2,148
Disbursements and transfers:				
Water		219		266
Electric		1,635		1,622
Sewer		249		238
Sanitation	_	135	_	129
Total disbursements	_	2,238	_	2,255
Change in cash basis net assets before transfers		44		(107)
Transfers	_	(22)	_	(22)
Change in cash basis net assets		22		(129)
Cash basis net assets beginning of year	_	1,088	_	1,217
Cash basis net assets end of year	\$_	1,110	\$_	1,088

Total business type activities receipts for the fiscal year were \$2.282 million compared to \$2.148 million the prior year. The increase was caused by loan proceeds received. The cash balance increased by approximately \$22,000 from the prior year.

INDIVIDUAL MAJOR GOVERNMENTAL FUND ANALYSIS

As the City of New London completed the year, its governmental funds reported a combined fund balance of \$707,000, an increase of \$9,000 from last year's total of \$698,000. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

• The General Fund is the chief operating fund of the City. At the end of the current fiscal year, the cash balance of the General Fund was \$289,000, an increase of \$27,000 from the prior year. This increase was due to an increase in charges for services- car inspections (\$12,000) and an increase from the sale of assets (\$8,000).

- The Road Use Tax Fund cash balance increased by \$25,000 to \$149,000 during the fiscal year. This increase was due to an increase in regular road tax receipts (\$11,000) and receiving I-JOBS funding (\$8,000).
- The Debt Service Fund cash balance decreased by \$6,000 to \$8,000 during the fiscal year.
- The Local Option Sales Tax was established in previous years to provide additional fund revenues to reduce the City's reliance on property tax revenues and provide a reliable funding source for 100% of capital projects.
- The Capital Projects Fund decreased by \$47,000 to \$225,000 during the fiscal year.

INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS

Proprietary Funds

The cash balance of the Enterprise Funds increased by approximately \$17,000 to \$1,072,000. This increase was primarily due to loan proceeds.

BUDGETARY HIGHLIGHTS

Over the course of the year, the City amended its budget. The amendment was approved on May 4, 2010 and resulted in an increase in operating disbursements related to a cost overrun of approximately \$286,000 on various projects. Even with these budget amendments, the City exceeded the budget for the Public Safety, Public Works, Culture and Recreation, Debt Service, and Capital Projects functions for the year ended June 30, 2010. None of the amendments made during the 2010 fiscal year should have any impact on the 2011 fiscal year budget.

DEBT ADMINISTRATION

At June 30, 2010, the City had \$946,000 in bonds and other long-term debt, compared to \$1,034,000 last year, as shown below.

Outstanding Debt at Year-End		June 30,						
(Expressed in Thousands)	<u>2</u>	<u>2010</u>		<u>2009</u>				
General obligation bonds	\$	-	\$	35				
Revenue notes		611		628				
Capital loan notes		335	_	371				
Total	\$	946	\$	1,034				

The Constitution of the State of Iowa limits the amount of general obligation debt that cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding combined general obligation debt and capital loan notes of \$335,000 is below its constitutional debt limit of approximately \$1.6 million.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

The City's elected and appointed officials and citizens considered many factors when setting the 2011 fiscal year budget, tax rates, and fees that will be charged for various City activities. One of those factors is the economy; unemployment in the County now stands at 9.4%, versus 8.6% a year ago. These indicators were taken into account when adopting the budget for fiscal year 2011.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. Questions concerning any of the information provided in this report or requests for additional information should be addressed in writing to Kasi A. Howard, City Clerk, City of New London, 112 West Main Street, New London, Iowa 52645.



City of New London Statement of Activities and Net Assets - Cash Basis As of and for the Year Ended June 30, 2010

			Program Receip	ts		rsements) Rec Cash Basis N	
Functions / Programs:	<u>Disbursements</u>	Charges for Services	Operating Grants, Contributions and Restricted <u>Interest</u>	Capital Grants, Contributions and Restricted <u>Interest</u>	Governmental Activities	Business Type <u>Activities</u>	<u>Total</u>
Governmental activities:							
Public safety	\$ 284,877	\$ 5,603	\$ 28,961	\$ -	\$ (250,313)	\$ -	\$ (250,313)
Public works Culture and recreation	222,489 136,748	279	179,680 16,469	-	(42,530) (120,279)	-	(42,530) (120,279)
Community and economic	130,746	-	10,409	-	(120,279)	-	(120,279)
development	27,285	-	-	_	(27,285)	-	(27,285)
General government	157,057	3,776	-	-	(153,281)	-	(153,281)
Debt service	45,903	-	-	-	(45,903)	-	(45,903)
Capital projects	106,326	- 0.650	225 110	14,019	(92,307)		(92,307)
Total governmental activities	980,685	9,658	225,110	14,019	<u>(731,898</u>)		<u>(731,898</u>)
Business type activities:							
Water	218,563	164,990	-	-	-	(53,573)	(53,573)
Electric	1,634,975	1,464,827	-	-	-	(170,148)	(170,148)
Sewer Sanitation	249,098 135,007	189,526 143,790	-	-	-	(59,572) <u>8,783</u>	(59,572) 8,783
Total business type activities	2,237,643	1,963,133				(274,510)	(274,510)
Total	\$ <u>3,218,328</u>	\$ <u>1,972,791</u>	\$ 225,110	\$ 14,019	(731,898)	(274,510)	(1,006,408)
General Receipts and Transfers: Property tax levied for:							
General purposes Tax increment financing					375,342 31,920	-	375,342 31,920
Local option sales tax					140,104	_	140,104
Unrestricted investment earnings					16,954	29,519	46,473
Loan proceeds					-	204,875	204,875
Miscellaneous					126,947	82,985	209,932
Sale of assets					8,502	(22,000)	8,502
Transfers Total general receipts and transfers					22,000 721,769	(22,000) 295,379	1,017,148
Change in cash basis net assets					(10,129)	20,869	10,740
Cash basis net assets beginning of y	ear, restated				697,697	<u>1,088,771</u>	1,786,468
Cash basis net assets end of year					\$ 687,568	\$ <u>1,109,640</u>	\$ <u>1,797,208</u>
Cash Basis Net Assets							
Restricted:							
Expendable:					Φ 140.050	Φ	Φ 140.056
Road use					\$ 148,952	\$ -	\$ 148,952 225,383
Capital projects Other purposes					225,383 7,664	399,200	406,864
Unrestricted					305,569	710,440	1,016,009
Total cash basis net assets					\$ <u>687,568</u>	\$ <u>1,109,640</u>	\$ <u>1,/9/,208</u>

City of New London Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds

As of and for the Year Ended June 30, 2010

	<u>General</u>	Special Revenue Road Use	Capital Projects Fund	Debt Service	Other Nonmajor Governmental	<u>Total</u>
Receipts:						
Property tax	\$ 254,233	\$ -	\$ -	\$ -	\$ 121,109	\$ 375,342
Tax increment financing collections	-	-	-	31,920	-	31,920
Other taxes	29,000	-	111,104	-	-	140,104
Use of money and property	70,296	-	8,228	-	-	78,524
Licenses and permits	1,110	170.690	14.010	-	-	1,110 239,987
Intergovernmental Charges for services	46,288 25,028	179,680	14,019	-	-	25,028
Miscellaneous	61,052	5,148	463	-	645	67,308
Total receipts	487,007	184,828	133,814	31,920	121,754	959,323
Disbursements: Operating:						
Public safety	246,852	-	12,950	-	25,075	284,877
Public works	27,012	131,463	54,574	-	9,440	222,489
Culture and recreation	125,854	-	-	-	10,894	136,748
Community and economic development	-	-	27,285	-	-	27,285
General government	91,123	-	-	-	65,934	157,057
Debt service	-	7,776	-	38,127	-	45,903
Capital projects		20,686	<u>85,640</u>			106,326
Total disbursements	490,841	159,925	180,449	38,127	111,343	980,685
Excess (deficiency) of receipts over disbursements	(3,834)	24,903	(46,635)	(6,207)	10,411	(21,362)
Other financing sources (uses):						
Sale of assets	8,502	-	-	-	-	8,502
Operating transfers in	22,000					22,000
Net change in cash balances	26,668	24,903	(46,635)	(6,207)	10,411	9,140
Cash balances beginning of year, restated	262,604	124,049	272,018	13,871	25,704	698,246
Cash balances end of year	\$ <u>289,272</u>	\$ <u>148,952</u>	\$ <u>225,383</u>	\$ 7,664	\$ 36,115	\$ <u>707,386</u>
Cash Basis Fund Balances						
Reserved for debt service	\$ -	\$ -	\$ -	\$ 7,664	\$ -	\$ 7,664
Unreserved:				,		, -
General fund	289,272	-	-	-	36,115	325,387
Special revenue fund	-	148,952	-	-	-	148,952
Capital projects fund			225,383			225,383
Total cash basis fund balances	\$ 289,272	\$ <u>148,952</u>	\$ <u>225,383</u>	\$ 7,664	\$ 36,115	\$ <u>707,386</u>

City of New London

Reconciliation of the Statement of Cash

Receipts, Disbursements and Changes in Cash Balances to the Statement of Activities and Net Assets Governmental Funds

As of and for the Year Ended June 30, 2010

Total governmental funds cash balances (page 11)	\$	707,386
Amounts reported for governmental activities in the Statement of Activities and Net Assets are different because:		
The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan to individual funds. The assets of the Internal Service Fund are included in governmental activities in the Statement of		
Activities and Net Assets.	_	(19,818)
Cash basis net assets of governmental activities (page 10)	\$_	687,568
Net change in cash balances (page 11)	\$	9,140
Amounts reported for governmental activities in the Statement of Activities and Net Assets are different because:		
The Internal Service Fund is used by management to charge the costs of employee health benefits to individual funds. The change in net assets of the Internal Service Fund is reported with governmental activities.		(19,269)
Change in cash basis net assets of governmental activities (page 10)	\$	(10,129)

City of New London Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds

As of and for the Year Ended June 30, 2010

				Enterprise	e Funds			Internal Service Fund
		Water	Electric	Sewer	Sanitation	Utility Deposits	<u>Total</u>	Employee <u>Health</u>
Operating Receipts: Charges for services Miscellaneous Total operating receipts	\$	164,990 \$ - 164,990	1,464,827 \$ - 1,464,827	189,526 - 189,526	\$ 143,790 \$ 	- S	1,963,133	\$ - 14,000 14,000
Operating Disbursements: Business type activities Total operating disbursements	_	174,508 174,508	1,412,163 1,412,163	124,300 124,300	127,231 127,231	9,999 9,999	1,848,201 1,848,201	29,367 29,367
Excess (deficiency) of operating receipts over (under) operating disbursements	_	(9,518)	52,664	65,226	16,559	(9,999)	114,932	(15,367)
Non-operating receipts (disbursements): Interest on investments Miscellaneous Capital outlay Debt service Net non-operating receipts (disbursements)	_	5,769 1,500 (44,055) 	13,625 71,170 (207,485) (15,327) (138,017)	8,938 5,741 (68,632) (56,166)	1,186 948 - (7,776) (5,642)	9,400 - - - 9,400	29,518 88,759 (320,172) (79,269) (281,164)	324
Excess (deficiency) of receipts over disbursements	_	(46,304)	(85,353)	(44,893)	10,917	(599)	(166,232)	(15,043)
Other financing sources (uses): Loan proceeds Operating transfers out	_	11,875 - 11,875	177,000 - 177,000	16,000 (11,000) 5,000	(11,000) (11,000)	- - -	204,875 (22,000) 182,875	- - -
Net change in cash balances		(34,429)	91,647	(39,893)	(83)	(599)	16,643	(15,043)
Cash balances beginning of year	_	207,276	376,343	408,431	40,335	22,811	1,055,196	33,026
Cash balances end of year	\$_	172,847 \$	467,990 \$	368,538	\$ 40,252 \$	22,212	1,071,839	\$ <u>17,983</u>
Cash Basis Fund Balances Reserved for equipment replacement Unreserved	\$_	- \$ 172,847	- \$ 467,990	356,000 12,538	\$ 43,200 \$ (2,948)	- <u>22,212</u>	399,200 672,639	\$ - 17,983
Total cash basis fund balances	\$_	172,847 \$	467,990 \$	368,538	\$ 40,252 \$	22,212	1,071,839	\$ 17,983

City of New London

Reconciliation of the Statement of Cash Receipts, Disbursements and Changes in Cash Balances

to the Statement of Activities and Net Assets Proprietary Funds

As of and for the Year Ended June 30, 2010

Total enterprise funds cash balances (page 13)	\$ 1,0	071,839
Amounts reported for business type activities in the Statement of Activities and Net Assets are different because:		
The Internal Service Fund is used by management to charge the costs of partial self funding of the City's health insurance benefit plan to individual funds. The assets of the Internal Service Fund are included in business type activities in the Statement of		
Activities and Net Assets.		37,801
Cash basis net assets of business type activities (page 10)	\$ 1,1	109,640
Net change in cash balances (page 13)	\$;	16,643
Amounts reported for business type activities in the Statement of Activities and Net Assets are different because:		
The Internal Service Fund is used by management to charge the costs of employee health benefits to individual funds. The change in net assets of the Internal Service Fund is reported with business type activities.		4,226
Change in cash basis net assets of business type activities (page 10)	\$	20,869

Note 1. Summary of Significant Accounting Policies

The City of New London (City) is a political subdivision of the State of Iowa located in Henry County. It was incorporated in 1861 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, culture, recreation, community and economic development and general government services. The City also provides electric, water, refuse collection and sewer utilities for its citizens.

Reporting Entity

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board (GASB) has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City. The City has no component units which meet the GASB criteria.

Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of the following boards and commissions: Des Moines County Regional Solid Waste Commission, Henry County Assessor's Conference Board, Henry County Emergency Management Commission, and Henry County Joint E911 Service Board.

Basis of Presentation

Government-wide Financial Statements - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services. The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in the following categories/components:

Expendable restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Note 1. Summary of Significant Accounting Policies (continued)

Unrestricted net assets consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> - Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

Special Revenue:

The Road Use Tax Fund is used to account for road construction and maintenance.

The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt and the Urban Renewal Tax Increment projects.

The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities. Local option sales tax is recorded in this fund.

Note 1. Summary of Significant Accounting Policies (continued)

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

The Electric Fund accounts for the operation and maintenance of the City owned electric utility system.

The Sanitation Fund accounts for the operation and maintenance of the City's solid waste collection system.

The City reports the following additional proprietary fund:

An Internal Service Fund is utilized to account for the financing of goods or services purchased by one department of the City and provided to other departments or agencies on a cost reimbursement basis.

Measurement Focus and Basis of Accounting

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with accounting principles generally accepted in the United States of America.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information. During the year ended June 30, 2010, disbursements exceeded the amounts budgeted in the Public Safety, Public Works, Culture and Recreation, Debt Service, and Capital Projects functions.

Subsequent Events

The City performed an evaluation of subsequent events through October 28, 2010, which is the date the financial statements were issued. There have been no subsequent events that would require disclosure or recognition in the financial statements as of June 30, 2010.

Note 2. Cash and Pooled Investments

The City's deposits at June 30, 2010 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council and the Treasurer of the State of Iowa; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City's investments are categorized to give an indication of the level of risk assumed by the City at year end. The City's investments are all Category 1 which means that the investments are insured or registered or the securities are held by the City or its agent in the City's name.

The City's investments at June 30, 2010 were entirely in certificates of deposit.

Note 3. Bonds and Notes Payable

Annual debt service requirements to maturity for general obligation bonds, sewer and electric revenue bonds and other debt are as follows:

Year						Water a	nd S	ewer				
Ended		Sewer Revenue Bond Capital Loan Notes				Othe	r De	<u>bt</u>				
June 30,]	Principal		<u>Interest</u>		Principal		Interest]	Principal		Interest
2011	\$	31,000	\$	17,490	\$	-	\$	-	\$	176,774	\$	12,321
2012		32,000		16,560		-		-		77,105		6,159
2013		33,000		15,600		27,875		-		78,487		3,330
2014		34,000		14,610		-		-		2,293		66
2015		35,000		13,590		-		-		-		-
2016-25		418,000	_	72,030		-	_	-	_		_	
	\$	583,000	\$_	149,880	\$	27,875	\$_	-	\$_	334,659	\$_	21,876

The Code of Iowa requires principal and interest on general obligation bonds be paid from the Debt Service Fund.

Revenue Bonds

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$727,000 in sewer revenue notes issued in April 2005. The notes are payable solely from sewer customer net receipts and are payable through 2025. The total principal and interest remaining to be paid on the notes is \$732,880. For the current year, principal and interest paid and total customer net receipts were \$48,390 and \$65,226, respectively.

The City has pledged future electric customer receipts, net of specified operating disbursements, to repay \$835,000 in electric revenue notes issued April 2006. The notes are payable solely from electric customer net receipts and were paid off in 2010. For the current year, principal and interest paid and total customer net receipts were \$15,327 and \$52,664, respectively.

Note 3. Bonds and Notes Payable (continued)

The resolutions providing for the issuance of the sewer and electric revenue bonds include the following provisions.

- (a) The bonds will only be redeemed from the future earnings of the enterprise activity and the bond holders hold a lien on the future earnings of the funds.
- (b) Sufficient monthly transfers shall be made to separate electric and sewer revenue bond sinking accounts for the purpose of making the bond principal and interest payments when due.
- (c) Monthly transfers equal to a sum of one-twelfth of the principal of the Revenue Bonds maturing on the next maturity date plus one-sixth of the interest coming due on the next interest payment date shall be made to the Sinking Fund for the purpose of making bond interest and principal payments when due. At June 30, 2010, the Electric restricted fund balance was zero because the electric bond was paid off in the current year. The City has not established the sewer sinking fund and has not made monthly transfers as required by the sewer revenue bond resolution.
- (d) Sewer user charges must be established at a level which produces and maintains net revenues at a level not less than 110% of principal and interest requirements of the next fiscal year.

Note 4. Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 4.30% of their annual salary and the City is required to contribute 6.65% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contributions are established by State statute. The City's contributions to IPERS for the years ended June 30, 2010, 2009, and 2008, were \$47,500, \$44,400 and \$44,900, respectively, equal to the required contributions for each year.

Note 5. Compensated Absences

City employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned vacation and other termination payments payable to employees at June 30, 2010, primarily relating to the General Fund, is as follows:

Type of Benefit	<u>1</u>	<u>Amount</u>
Vacation Comp time	\$	23,000 1,000
	\$_	24,000

The liability has been computed based on rates of pay as of June 30, 2010.

Note 6. Self-Insured Health Benefits

The City of New London has an agreement to provide certain health benefits to its employees. The City pays 100% of the premium for health insurance. The City also pays 80% of the deductible up to the point where Wellmark Blue Cross Blue Shield of Iowa begins coverage. The total maximum reimbursement liability to be paid by the City is \$75,000. The City's cost related to this reimbursement for the year ended June 30, 2010 was approximately \$29,000.

Note 7. Related Party Transactions

Business transactions between the City and City officials totaled \$750 during the year ended June 30, 2010.

Note 8. Major Supplier

The Electric power is currently purchased through the Resale Power Group of Iowa. The total amount purchased was \$747,881 which represents 100% of the total kilowatt hours generated and purchased.

Note 9. Commitments

The principal commitments of the City are as follows:

Library floor	\$ 10,000
Pickup truck	32,500
Water storage tank	500,000

Note 10. Franchise Fees

The City receives franchise fees from Mediacom Communications Corporation at 5% of their gross subscriber revenue. The agreement is for five years ending November 2011.

Note 11. Risk Management

The City of New London is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

Note 12. Unconditional Guarantee

On April 4, 2008, the City of New London, upon resolution of the City Council, agreed to guarantee the performance by the New London Community and School District Foundation (Foundation) of all terms and conditions of the agreement between the Foundation and the United States Department of Agriculture. The loan was to finance the construction of a child care facility. The New London Community School District is the fee title holder of record, but subject to a leasehold interest granted to the Foundation.

The City of New London, upon notification by the United States Department of Agriculture of any default or non performance of said agreement by the Foundation, shall make payments to cure said default out of any funds of the City of New London, Iowa, including out of its General Operating Fund or its Debt Service Fund established pursuant to Iowa Code 384.4. This Unconditional Guarantee shall be binding on all successive city councils as it is the intent of the City of New London that this Unconditional Guarantee shall exist for as long as the indebtedness to the United States is outstanding. The City waives all defenses to this Unconditional Guarantee, and pledges its full faith and credit to the repayment and guarantee of the loan. As of June 30, 2010, the outstanding loan balance was \$970,948.

Note 13. Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2010 is as follows:

Transfer to:		
General fund	\$	22,000
	\$_	22,000
Transfer from:		
Sewer revenue	\$	11,000
Sanitation revenue	_	11,000
	\$	22,000

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

Note 14. Other Postemployment Benefits (OPEB)

<u>Plan Description</u> - The City operates a single-employer retiree benefit plan which provides medical/prescription drug benefits for retirees and their spouses. There are 14 active and no retired members in the plan. Participants must be age 55 or older at retirement.

The medical/prescription drug coverage is provided through a fully-insured plan with Wellmark. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit subsidy and an OPEB liability.

<u>Funding Policy</u> - The contribution requirements of plan members are established and may be amended by the City. The City currently finances the retiree benefit plan on a pay-as-you-go basis. The most recent active member monthly premiums for the City and plan members are \$235.64 for single coverage and \$589.10 for family coverage. The same monthly premiums apply to retirees. For the year ended June 30, 2010, the City contributed \$84,005 and plan members eligible for benefits did not contribute to the plan.

Note 15. Prospective Accounting Change

The GASB has issued a statement not yet implemented by the City. Statement No. 54, *Fund Balance Reporting and Governmental Fund Type Definitions*, issued February 2009, will be effective for the City for the fiscal year ending June 30, 2011. This Statement establishes accounting and financial reporting standards for all governments that report governmental funds. The fund balance for governmental funds should be reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. In the year that Statement No. 54 is implemented, the beginning fund balance classifications will be retroactively restated for prior periods presented. The City's management has not yet determined the effect this Statement will have on the it's financial statements.

Note 16. Prior Period Adjustment

The General fund cash balance was increased by \$104,848 to include all the Library cash and investment accounts. The following summarizes the impact on the cash balances as of June 30, 2009:

		General	Governmenta			
		Fund	A	Activities		
As previously reported	\$	157,756	\$	592,849		
Library adjustment	_	104,848	_	104,848		
As restated	\$_	262,604	\$	697,697		

For the year ended June 30, 2010, the cash receipts and disbursements associated with these cash and investment accounts were approximately \$27,000 and \$41,000, respectively.



City of New London

Budgetary Comparison Schedule

of Receipts, Disbursements and Changes in Balances -

Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds Required Supplementary Information

Year Ended June 30, 2010

Receipts:	Governmental Funds <u>Actual</u>	Proprietary Funds <u>Actual</u>	Less Funds not Required to be Budgeted	<u>Net</u>	Budgete Original	d Amounts <u>Final</u>	Final to Net <u>Variance</u>
Property tax	\$ 375,342	\$ -	\$ -	\$ 375,342	\$ 369,170	\$ 369,170	\$ 6,172
Tax increment financing collections	31,920	φ - -	ψ - -	31,920	31,500	31,500	420
Other city taxes	140,104	_	_	140,104	152,313	152,313	(12,209)
Use of money and property	78,524	29,842	324	108,042	86,187	106,187	1,855
Licenses and permits	1,110	27,012	- 321	1,110	2,300	2,300	(1,190)
Intergovernmental	239,987	_	_	239,987	214,074	219,074	20,913
Charges for service	25,028	1,963,133	_	1,988,161	2,440,000	2,440,000	(451,839)
Miscellaneous	67,308	102,759	14,000	156,067	41,456	41,456	114,611
Total receipts	959,323	2,095,734	14,324	3,040,733	3,337,000	3,362,000	(321,267)
Disbursements:							
Public safety	284,877	-	-	284,877	269,225	269,225	(15,652)
Public works	222,489	-	-	222,489	206,450	206,450	(16,039)
Culture and recreation	136,748	-	-	136,748	112,625	112,625	(24,123)
Community and economic development	27,285	-	-	27,285	22,845	39,345	12,060
General government	157,057	-	-	157,057	144,200	164,200	7,143
Debt service	45,903	79,269	-	125,172	-	-	(125,172)
Capital projects	106,326	320,172	-	426,498	136,500	186,000	(240,498)
Business type activities		1,877,568	29,367	1,848,201	2,201,155	2,401,155	552,954
Total disbursements	980,685	2,277,009	29,367	3,228,327	3,093,000	3,379,000	150,673
Excess (deficiency) of receipts over disbursements	(21,362)	(181,275)	(15,043)	(187,594)	244,000	(17,000)	(170,594)
Other financing sources, net	30,502	182,875		213,377	(22,000)	(22,000)	235,377
Net change in cash balances	9,140	1,600	(15,043)	25,783	222,000	(39,000)	64,783
Cash balances beginning of year, restated	698,246	1,088,222	33,026	1,753,442	1,923,252	1,923,252	(169,810)
Cash balances end of year	\$ 707,386	\$ 1,089,822	\$ <u>17,983</u>	\$ 1,779,225	\$ 2,145,252	\$ <u>1,884,252</u>	\$ (105,027)

City of New London Notes to Required Supplementary Information - Budgetary Reporting

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds, except blended component units, Internal Service Funds, and Fiduciary Funds (when they exist). The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, and business type activities. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds and Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, budget amendments increased budgeted disbursements by \$286,000. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2010, disbursements exceeded the amounts budgeted in the Public Safety, Public Works, Culture and Recreation, Debt Service and Capital Projects functions.



City of New London Schedule of Cash Receipts, Disbursements and Changes in Cash Balances Nonmajor Governmental Funds As of and for the Year Ended June 30, 2010

		Employee Benefit
Receipts:	Ф	101 100
Property taxes	\$	121,109
Miscellaneous	_	645
Total receipts	_	121,754
Disbursements: Public safety Public works Culture and recreation General government Total disbursements	_	25,075 9,440 10,894 65,934 111,343
Net change in cash balances		10,411
Cash balances beginning of year	_	25,704
Cash balances end of year	\$_	36,115

City of New London Statement of Indebtedness Year Ended June 30, 2010

<u>Obligation</u>	Date of <u>Issuance</u>	Interest <u>Rates</u>	Amount Originally <u>Issued</u>	Balance Beginning of Year	Issued During <u>Year</u>	Redeemed During <u>Year</u>	Balance End of <u>Year</u>	Interest Paid	Interest Due and Unpaid
General obligation bonds:									
Capital loan note	09/01/99	4.50-5.50%	\$110,000	\$ 30,000	\$ -	\$ 30,000	\$ -	\$ 1,642	\$ -
Capital loan note	09/01/99	6.75-8.20%	55,000	5,000		5,000		410	
Total				35,000		35,000		2,052	
Revenue bonds/notes:									
Electric revenue refunding bond	04/04/06	3.60-4.0%	835,000	15,000	_	15,000	_	327	_
Sewer revenue capital loan bond	04/07/05	3.00%	727,000	613,000	_	30,000	583,000	18,390	_
Water revenue capital loan notes	11/09/09	0.00%	100,000	-	11,875	-	11,875	<u>-</u>	_
Sewer revenue capital loan notes	11/10/09	0.00%	100,000		16,000		16,000		
Total				628,000	27,875	45,000	610,875	18,717	
Other debt:									
Danville State Bank-fire truck	11/20/03	6.00%	135,809	63,511	_	18,000	45,511	-	3,469
Danville State Bank-aerial truck	05/01/07	3.00%	98,000	58,787	-	58,787	-	976	-
Land contract purchase	09/02/08	3.50%	206,804	165,443	-	41,361	124,082	5,790	-
Daimler Chrysler-Freightliner truck	11/25/08	4.55%	106,469	83,590	-	19,524	64,066	3,803	-
Danville State Bank	08/05/09	4.13%	76,000	-	76,000	76,000	-	258	-
Danville State Bank-aerial truck	02/09/10	3.00%	101,000		101,000		101,000		
Total				371,331	177,000	213,672	334,659	10,827	3,469
Total of all debt				\$ <u>1,034,331</u>	\$ <u>204,875</u>	\$ <u>293,672</u>	\$ <u>945,534</u>	\$ 31,596	\$ 3,469

City of New London Bond and Note Maturities June 30, 2010

						(Other D	ebt						
	Fire	Tru	ck	I	and		Freig	htline	r Truck	Electric A	Aerial Truck			
	Danville	Stat	e Bank	Contrac	t Pu	rchase	Daimler Chrysler			Danville		Other		
	Iss	sued		Is	Issued			Issued			Issued			
	Novemb	er 20), 2003	Septem	ber 2	2, 2008	Nove	mber	25, 2008	Februa	ry 9, 2010		<u>Totals</u>	
Year Ending	Interest			Interest			Intere	st		Interest				
<u>June 30,</u>	Rate	<u> </u>	<u>Amount</u>	Rate	1	Amount	Rate		<u>Amount</u>	Rate	<u>Amount</u>		<u>Amount</u>	
2011	6.00%	\$	14,000	3.50%	\$	41,361	4.55%	6 \$	20,413	3.00%	\$ 101,000	\$	176,774	
2012	6.00%		14,403	3.50%		41,361	4.55%	ó	21,341		-		77,105	
2013	6.00%		14,815	3.50%		41,360	4.55%	ó	22,312		-		78,487	
2014	6.00%	_	2,293		_							_	2,293	
		\$_	45,511		\$_	124,082		\$	64,066		\$ <u>101,000</u>	\$_	334,659	

	Is	venue Bond sued	Iss	sued	Iss	sued	
	<u>April</u>	7, 2005	<u>Novemb</u>	oer 9, 2009	Novemb	er 10, 2009	Revenue
Year Ending	Interest		Interest		Interest		Note/Bond
<u>June 30,</u>	Rate	<u>Amount</u>	Rate	<u>Amount</u>	Rate	<u>Amount</u>	<u>Totals</u>
2011	3.00%	\$ 31,000		\$ -		\$ -	\$ 31,000
2012	3.00%	32,000		-		-	32,000
2013	3.00%	33,000	0.00%	11,875	0.00%	16,000	60,875
2014	3.00%	34,000		-		-	34,000
2015	3.00%	35,000		-		-	35,000
2016	3.00%	36,000		-		-	36,000
2017	3.00%	38,000		-		-	38,000
2018	3.00%	39,000		-		-	39,000
2019	3.00%	40,000		-		-	40,000
2020	3.00%	41,000		-		-	41,000
2021	3.00%	42,000		-		-	42,000
2022	3.00%	43,000		-		-	43,000
2023	3.00%	45,000		-		-	45,000
2024	3.00%	46,000		-		-	46,000
2025	3.00%	48,000					48,000
		\$ <u>583,000</u>		\$ <u>11,875</u>		\$ <u>16,000</u>	\$ <u>610,875</u>

City of New London Schedule of Receipts By Source and Disbursements By Function -All Governmental Funds

								Year End	ed J	une 30,						
		<u>2010</u>		2009*		2008*		2007*		2006*		2005*		2004*		2003*
Receipts:																
Property tax	\$	375,342	\$	362,711	\$	355,068	\$	346,641	\$	336,364	\$	338,933	\$	335,928	\$	324,636
Tax increment financing collections		31,920		31,500		30,071		29,378		31,645		30,930		27,147		26,431
Other city taxes		140,104		163,702		166,066		146,881		150,312		145,255		135,775		102,167
Use of money and property		78,524		83,865		97,782		83,138		69,169		64,074		63,820		67,960
Licenses and permits		1,110		505		865		880		1,480		2,232		1,745		1,543
Intergovernmental		239,987		480,174		651,234		300,204		208,805		205,790		243,872		258,095
Charges for services		25,028		11,909		29,041		26,892		28,185		28,418		36,718		9,313
Miscellaneous	_	67,308	_	21,819	_	33,053	_	18,775	_	22,943	_	36,157	_	35,203	_	31,352
Total	\$_	959,323	\$_	1,156,185	\$_	1,363,180	\$_	952,789	\$_	848,903	\$_	851,789	\$_	880,208	\$_	821,497
Disbursements:																
Operating:																
Public safety	\$	284,877	\$	275,522	\$	376,362	\$	296,617	\$	256,482	\$	229,864	\$	228,702	\$	276,349
Public works	Ψ	222,489	Ψ	184,477	Ψ	229,548	Ψ	172,628	Ψ	208,992	Ψ	176,035	Ψ	187,660	Ψ	172,797
Culture and recreation		136,748		105,726		118,635		114,108		115,307		105,579		89,922		110,880
Community and economic development		27,285		43,493		-		-		-		-		200		-
General government		157,057		154,095		139,578		122,309		117,137		114,271		124,696		120,708
Debt service		45,903		31,672		30,725		26,440		27,645		64,666		48,874		37,011
Capital projects	_	106,326	_	422,931	_	586,374	_	134,885	_	43,767	_	81,130	_	212,581	_	175,915
Total	\$_	980,685	\$_	1,217,916	\$_	1,481,222	\$_	866,987	\$_	769,330	\$_	771,545	\$_	892,635	\$_	893,660

^{*}Amounts do not include all bank activity for the library



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Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of City of New London, Iowa (City), as of and for the year ended June 30, 2010, which collectively comprise the City's basic financial statements listed in the table of contents, and have issued our report thereon dated October 28, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance that all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies in internal control described in Part I of the accompanying Schedule of Findings and Questioned Costs to be material weaknesses.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2010 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the City's responses, we did not audit the City's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City and other parties to whom the City may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

CPA Associates PC

October 28, 2010

Part I: Findings Related to the Financial Statements

INTERNAL CONTROL DEFICIENCIES:

I-A-10 Preparation of Financial Statements - The City does not have an internal control system designed to provide for the preparation of the financial statements on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. Therefore, as auditors, we were requested to draft the financial statements and accompanying notes to the financial statements. This circumstance is not unusual for a governmental entity similar in population to the City of New London. It is the responsibility of management and those charged with governance to make the decision whether to accept the degree of risk associated with this condition.

<u>Recommendation</u> - We realize that obtaining the expertise necessary to prepare the financial statements, including all necessary disclosures, can be considered costly and ineffective. However, the City's management and those charged with governance should decide whether to accept the degree of risk associated with this condition.

<u>Response</u> - The City will continue to review and monitor procedures currently in place and evaluate the risks to be accepted in preparation of the financial statements.

Conclusion - Response accepted.

I-B-10 Segregation of Duties - One important aspect of the internal control structure is the segregation of duties among employees to prevent one individual employee from handling a transaction from its inception to its completion. Management has not separated incompatible activities of personnel, thereby creating risks related to the safeguarding of cash and the accuracy of the financial statements.

<u>Recommendation</u> - We realize that with a limited number of office employees, segregation of duties is difficult. However, the City Council and management should continue to provide oversight and direction based upon their direct knowledge of the City's operations and day-to-day contact with employees to control and safeguard assets.

<u>Response</u> - The City will continue to review operating procedures and segregate employee duties to the extent financially feasible to maximize internal control.

Conclusion - Response accepted.

Part I: Findings Related to the Financial Statements (continued)

INTERNAL CONTROL DEFICIENCIES:

I-C-10 Records of Accounts - The H. J. Nugen Library maintains separate bank accounts for library operations. The financial transactions and the resulting balances were not entirely included in the City's accounting records and were not included in the City's annual budget or monthly financial reports. However, those financial transactions and the resulting balances are included in these financial statements.

<u>Recommendation</u> - Chapter 384.20 of the Code of Iowa states, in part, "A City shall keep accounts which show an accurate and detailed statement of all public funds collected, received or expended for any city purpose". For better accountability, financial and budgetary control, the financial activity and balances of all City accounts should be included in the City's accounting records and annual budget and should be reported to the Council on a monthly basis.

<u>Response</u> - The City should ensure that procedures are in place to document all receipts and expenditures in accordance with the Code of Iowa.

Conclusion - Response accepted.

INSTANCES OF NON-COMPLIANCE:

No matters were reported.

Part II: Other Findings Related to Required Statutory Reporting

II-A-10 <u>Certified Budget</u> - Disbursements during the year ended June 30, 2010 exceeded the amounts budgeted in the public safety, public works, culture and recreation, debt service and capital projects functions. Chapter 384.20 of the Code of Iowa states in part that public monies may not be expended or encumbered except under an annual or continuing appropriation.

<u>Recommendation</u> - The budget should be amended in accordance with Chapter 384.18 of the Code of Iowa before disbursements are allowed to exceed the budget.

Response - The budget will be amended in the future, if applicable.

Conclusion - Response accepted.

II-B-10 <u>Questionable Disbursements</u> - We noted certain disbursements we believe may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979 since the public benefits to be derived have not been clearly documented. These disbursements are detailed as follows:

Paid to	<u>Purpose</u>	<u>Amount</u>
A Country Florist Flower Station	Flowers for funeral Flowers for funeral	\$ 39.59 48.15

According to the opinion, it is possible for such disbursements to meet the test of serving a public purpose under certain circumstances, although such items will certainly be subject to a deserved close scrutiny. The line to be drawn between a proper and an improper purpose is very thin.

<u>Recommendation</u> - The Council should determine and document the public purpose served by these disbursements before authorizing any further payments. If this practice is continued, the City should establish written policies and procedures, including the requirements for proper documentation.

Response - We will comply with this recommendation.

Conclusion - Response accepted.

- II-C-10 <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- II-D-10 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- II-E-10 <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.

Part II: Other Findings Related to Required Statutory Reporting (continued)

II-F-10 <u>Bonds and Revenue Notes</u> - The sewer revenue bond sinking fund was not established and monthly transfers were not made to the sewer revenue bond sinking fund as required by the sewer revenue bond resolution.

<u>Recommendation</u> - Monthly transfers should be made to the sewer revenue bond sinking fund as required by the sewer revenue bond resolution.

Response - The City will start the transfer of money to the sewer revenue bond sinking fund.

<u>Conclusion</u> - Response accepted.

- II-G-10 <u>Deposits and Investments</u> We noted no instances of noncompliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa.
- II-H-10 <u>Business Transactions</u> Business transactions between the City and City officials are detailed as follows:

Name, Title, and Business Connection	<u>Transactions</u>	<u>A</u> :	<u>mount</u>
Dennis Bozarth, Employee	Lot Mowing	\$	750

In accordance with Chapter 362.5(11) of the Code of Iowa, the transactions do not appear to represent conflicts of interest since total transactions were less than \$2,500 during the fiscal year.

II-I-10 Payment to United States Department of Agriculture (USDA) - A payment was made to the USDA based on the unconditional guarantee made by the City for the New London Community and School District Foundation. The loan payment was from the Capital Projects Fund. The unconditional guarantee states the payments should be made out of the City's General Operating Fund or its Debt Service Fund established pursuant to Iowa Code 384.4.

<u>Recommendation</u> - The City should transfer from the Capital Projects Fund to the General Fund or to the Debt Service Fund account for future funding contributions. Payments of the debt should then be disbursed from the General Fund or Debt Service Fund.

Response - We will transfer in the future as recommended.

<u>Conclusion</u> - Response accepted.

Part II: Other Findings Related to Required Statutory Reporting (continued)

II-J-10 Separately Maintained Records - The City of New London maintains a separate checking account for flag football. This account is separate from the City's accounts allowing transactions to go unrecorded. Accordingly, certain donations and expenditures from these accounts are not being appropriately included on the City's financial statements. The expenditures may not meet the requirements of public purpose and may not be appropriately included within the budget as required by the Code of Iowa.

<u>Recommendation</u> - Chapter 384.20 of the Code of Iowa states, in part, "A City shall keep accounts which show an accurate and detailed statement of all public funds collected, received or expended for any city purpose." For better accountability, financial and budgetary control, the financial activity and balances of all City accounts should be included in the City's accounting records and reported to the Council on a monthly basis.

<u>Response</u> - The City should ensure that procedures are in place to document all receipts and expenditures in accordance with the Code of Iowa.

Conclusion - Response accepted.

II-K-10 <u>Self-Insured Health Benefits</u> - The City did not obtain an actuarial report as required by Chapter 509A.15 of the Code of Iowa for their self-insured deductible plan.

<u>Recommendation</u> - The City should obtain an actuarial report as required by the Chapter 509A.15 of the Code of Iowa for their self-insured deductible plan.

<u>Response</u> - We will consider this.

Conclusion - Response accepted.

Part II: Other Findings Related to Required Statutory Reporting (continued)

II-L-10 Unconditional Guarantee - On April 4, 2008, the City of New London, upon resolution of the City Council, agreed to guarantee the performance by the New London Community and School District Foundation (Foundation) of all terms and conditions of the agreement between the Foundation and the United States Department of Agriculture. The loan was to finance the construction of a child care facility. The New London Community School District is the fee title holder of record, but subject to a leasehold interest granted to the Foundation. The City of New London, upon notification by the United States Department of Agriculture of any default or non performance of said agreement by the Foundation, shall make payments to cure said default out of any funds of the City of New London, Iowa, including out of its General Operating Fund or its Debt Service Fund established pursuant to Iowa Code 384.4. This Unconditional Guarantee shall be binding on all successive city councils as it is the intent of the City of New London that this Unconditional Guarantee shall exist for as long as the indebtedness to the United States is outstanding. The City waives all defenses to this Unconditional Guarantee, and pledges its full faith and credit to the repayment and guarantee of the loan. The City did not comply with Iowa Code 384.24 "The governing body shall follow substantially the same authorization procedure required for the issuance of general obligation bonds issued for the same purpose to authorize a loan agreement made payable from the debt service fund". The City did not publish notice of the meeting to discuss entering into the loan agreement, including a statement of the principal amount and the purpose of the loan agreement and the right to petition for an election, to be published at least once in a newspaper of general circulation within the City at least ten days prior to the discussion meeting.

<u>Recommendation</u> - The City should consult legal counsel to determine the disposition of this matter.

Response - We will consult legal counsel regarding this matter.

Conclusion - Response accepted.